



---

## Conference of the Parties

Twenty-third session

Bonn, 6–17 November 2017

Agenda item 4

**Preparations for the implementation of the Paris Agreement and the first session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement**

### **Preparations for the implementation of the Paris Agreement and the first session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement**

#### **Proposal by the President**

#### **Draft decision 1/CP.23**

#### **Fiji Momentum for Implementation**

*The Conference of the Parties,*

*Recalling* the Paris Agreement, adopted under the Convention,

*Also recalling* decisions 1/CP.21, 1/CP.22 and 1/CMA.1,

*Congratulating* Parties that have ratified, accepted or approved, or acceded to the Paris Agreement,

*Underscoring* the importance of keeping the momentum and continuing to uphold the spirit and vision of the Paris Agreement,

*Highlighting* the urgency of the completion of the work programme under the Paris Agreement,

#### **I. Completion of the work programme under the Paris Agreement**

1. *Welcomes* progress in the implementation of the work programme under the Paris Agreement, described in decision 1/CMA.1 and decision 1/CP.22, by the Conference of the Parties, all three subsidiary bodies and the constituted bodies under the Convention;
2. *Confirms* its firm determination to oversee and accelerate the completion of the work programme under the Paris Agreement by its twenty-fourth session (December 2018) and to forward the outcomes for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at the third part of its first session (December 2018);

3. *Requests* the secretariat to develop an online platform that will provide an overview, based on the list contained in annex I, with weblinks to complete information and references on the work of the Conference of the Parties and the subsidiary and constituted bodies on the work programme under the Paris Agreement;
4. *Reiterates* its request to the subsidiary and constituted bodies to accelerate their work on the work programme under the Paris Agreement and to forward the outcomes to the Conference of the Parties at its twenty-fourth session at the latest;<sup>1</sup>
5. *Recognizes* that an additional negotiating session for all three subsidiary bodies may be needed between the forty-eighth sessions of the subsidiary bodies (April–May 2018) and the twenty-fourth session of the Conference of the Parties, to facilitate the timely completion of the work programme under the Paris Agreement by the twenty-fourth session of the Conference of the Parties, in accordance with decisions 1/CP.22 and 1/CMA.1;
6. *Decides* that its President, in consultation with the Bureau of the Conference of the Parties and the Co-Chairs of the Ad Hoc Working Group on the Paris Agreement, will assess the need for the additional negotiating session referred to in paragraph 5 above, on the basis of the outcomes of the forty-eighth sessions of the Subsidiary Body for Scientific and Technological Advice and Subsidiary Body for Implementation and the fifth part of the first session of the Ad Hoc Working Group on the Paris Agreement (April–May 2018), and guide the secretariat accordingly;
7. *Agrees* that, should the additional negotiating session referred to in paragraph 5 above be needed, it would address matters relating to the work programme under the Paris Agreement being considered by the subsidiary bodies;
8. *Also agrees* that the additional negotiating session referred to in paragraph 5 above should be organized in a cost-effective manner, including with respect to the length of the session and related logistical matters such as interpretation and translation into the official United Nations languages, while also allowing for the effective participation of delegates from developing countries;
9. *Requests* the secretariat to make provisional and, if required, final arrangements for the additional negotiating session referred to in paragraph 5 above, and to finalize the arrangements should the additional negotiating session be confirmed, subject to the availability of financial resources;

## II. Talanoa dialogue

10. *Welcomes with appreciation* the design of the 2018 facilitative dialogue, to be known as the Talanoa dialogue, announced at the twenty-third session of the Conference of the Parties by the Presidents of the twenty-second and twenty-third sessions of the Conference of the Parties, as contained in the informal note by the Presidencies of the twenty-second and twenty-third sessions of the Conference of the Parties (see annex II);
11. *Launches* the Talanoa dialogue, which will start in January 2018;

## III. Pre-2020 implementation and ambition

*Noting* that all Parties share the view that pre-2020 implementation and ambition are of utmost importance,

*Emphasizing* that enhanced pre-2020 ambition can lay a solid foundation for enhanced post-2020 ambition,

*Recognizing* the importance of continued consideration by the Conference of the Parties of the efforts of Parties in relation to action and support in the pre-2020 period,

*Also recognizing* the importance of bringing visibility to and creating a more coherent understanding of the pre-2020 work of the UNFCCC bodies,

---

<sup>1</sup> Decision 1/CP.22, paragraph 10.

*Further recognizing* the commitment undertaken by developed country Parties to a goal of mobilizing jointly USD 100 billion annually by 2020 to address the needs of developing countries in the context of meaningful mitigation actions and transparency on implementation,

*Noting* that biennial high-level ministerial dialogues on climate finance will be held in 2018 and 2020 in accordance with decision 3/CP.19,

*Also noting* that the Standing Committee on Finance will prepare biennial assessments and overviews of climate finance flows in 2018 and 2020 in accordance with decision 2/CP.17,

12. *Requests* the President of the Conference of the Parties and the UNFCCC Executive Secretary to send joint letters to Parties to the Kyoto Protocol that are yet to ratify the Doha Amendment to the Kyoto Protocol urging them to deposit their instruments of acceptance with the Depositary as soon as possible;

13. *Also requests* the secretariat to consult the United Nations Secretary-General on ways to promote the ratification of the Doha Amendment to the Kyoto Protocol;

14. *Invites* Parties to submit via the submission portal<sup>2</sup> by 1 May 2018 additional information on progress in implementing decision 1/CP.21, section IV: enhanced action prior to 2020;

15. *Requests* the secretariat to prepare a synthesis report of the submissions referred to in paragraph 14 above as input to the stocktake referred to in paragraph 17 below;

16. *Welcomes* the report of the President of the Conference of the Parties that noted that the 2018 facilitative dialogue<sup>3</sup> (Talanoa dialogue) will consider, as an element of the dialogue, the efforts of Parties in relation to action and support, as appropriate, in the pre-2020 period;

17. *Decides* to convene a stocktake on pre-2020 implementation and ambition at the twenty-fourth session of the Conference of the Parties, which will apply the format of the 2016 facilitative dialogue<sup>4</sup> and consider, inter alia:

(a) The inputs of the Conference of the Parties, the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol, the Subsidiary Body for Implementation, the Subsidiary Body for Scientific and Technological Advice, the constituted bodies under the Convention and the Kyoto Protocol, and the operating entities of the Financial Mechanism;

(b) The mitigation efforts of Parties in the pre-2020 period;

(c) The provision of support in the pre-2020 period;

(d) The work of the Marrakech Partnership for Global Climate Action, including the summaries for policymakers of the technical examination processes and the yearbooks on climate action prepared by the high-level champions;

18. *Also decides* to convene a stocktake on pre-2020 implementation and ambition at the twenty-fifth session of the Conference of the Parties (November 2019), which will apply the format of the stocktake referred to in paragraph 17 above and consider, inter alia:

(a) The inputs of the Conference of the Parties, the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol, the Subsidiary Body for Implementation, the Subsidiary Body for Scientific and Technological Advice, the constituted bodies under the Convention and the Kyoto Protocol, and the operating entities of the Financial Mechanism;

(b) The outcomes of the high-level ministerial dialogue on climate finance to be held at the twenty-fourth session of the Conference of the Parties;

<sup>2</sup> <http://www.unfccc.int/5900>.

<sup>3</sup> Pursuant to decision 1/CP.21, paragraph 20, and decision 1/CP.22, paragraph 16.

<sup>4</sup> As established by decision 1/CP.21, paragraph 115. See also <http://unfccc.int/9985.php>.

- (c) The relevant outcomes of the Talanoa dialogue referred to in paragraph 16 above;
  - (d) The outcomes of the stocktake referred to in paragraph 17 above;
  - (e) The work of the Marrakech Partnership for Global Climate Action, including the summaries for policymakers of the technical examination processes and the yearbooks on climate action prepared by the high-level champions;
19. *Requests* the secretariat to prepare reports on the stocktakes referred to in paragraphs 17 and 18 above;
20. *Takes note* of the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in this decision and *requests* that the actions called for in this decision be undertaken subject to the availability of financial resources.

## Annex I

### **Work of the Conference of the Parties and the subsidiary and constituted bodies on the work programme under the Paris Agreement for the first session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement<sup>1</sup>**

[English only]

- Matters relating to Article 4 of the Paris Agreement and paragraphs 22–35 of decision 1/CP.21
  - a. Further guidance in relation to the mitigation section of decision 1/CP.21 (*APA*)
  - b. Modalities and procedures for the operation and use of a public registry referred to in Article 4, paragraph 12 (NDC registry) (*SBI*)
  - c. Common time frames for NDCs (Article 4, paragraph 10) (*SBI*)
  - d. Modalities, work programme and functions under the Paris Agreement of the forum on the impact of the implementation of response measures (*SBSTA/SBI*)
- Matters relating to Article 6 of the Paris Agreement and paragraphs 36–40 of decision 1/CP.21
  - a. Guidance on cooperative approaches (Article 6, paragraph 2) (*SBSTA*)
  - b. Rules, modalities and procedures for the mechanism (Article 6, paragraph 4) (*SBSTA*)
  - c. Work programme under the framework for non-market approaches (Article 6, paragraph 8) (*SBSTA*)
- Matters relating to Article 7 of the Paris Agreement and paragraphs 41, 42 and 45 of decision 1/CP.21
  - a. Further guidance for the adaptation communication (*APA*)
  - b. Modalities and procedures for the operation and use of a public registry referred to in Article 7, paragraph 12 (adaptation registry) (*SBI*)
  - c. Review of adaptation-related institutional arrangements under the Convention (*AC; SBSTA/SBI*)
  - d. Methodologies for assessing adaptation needs with a view to assisting developing country Parties without placing an undue burden on them (*AC; SBSTA/SBI*)
  - e. Modalities for the recognition of adaptation efforts of developing country Parties under Article 7, paragraph 3 (*AC/LEG; SBSTA/SBI*)
  - f. Methodologies to facilitate the mobilization of support for adaptation in developing countries (*AC/LEG, in collaboration with SCF; SBSTA/SBI*)
  - g. Methodologies on reviewing the adequacy and effectiveness of adaptation and support referred to in Article 7, paragraph 14(c) (*AC/LEG, in collaboration with SCF; SBSTA/SBI*)
- Matters relating to Article 8 of the Paris Agreement and paragraphs 47–51 of decision 1/CP.21
  - a. Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts (*WIM ExCom*)
- Matters relating to Article 9 of the Paris Agreement and paragraphs 52–64 of decision 1/CP.21
  - a. Modalities for the accounting of financial resources provided and mobilized through public interventions in accordance with Article 9, paragraph 7 (*SBSTA*)
  - b. Process to identify information to be provided by Parties in accordance with Article 9, paragraph 5 (*COP*)
  - c. Adaptation Fund (*APA*)

<sup>1</sup> Weblinks to facilitators' notes prepared during this session will be made available on the UNFCCC website.

- Matters relating to Article 10 of the Paris Agreement and paragraphs 66–70 of decision 1/CP.21
  - a. Scope and modalities of the periodic assessment of the Technology Mechanism (*SBI*)
  - b. Technology framework under Article 10, paragraph 4 (*SBSTA*)
- Matters relating to Article 11 of the Paris Agreement and paragraph 81 of decision 1/CP.21
  - a. Institutional arrangements on capacity-building to support the Paris Agreement (Article 11, paragraph 5) (*COP*)
- Matters relating to Article 12 of the Paris Agreement and paragraphs 82 and 83 of decision 1/CP.21
  - a. Enhancing the implementation of education, training, public awareness, public participation and public access to information (*SBI*)
- Matters relating to Article 13 of the Paris Agreement and paragraphs 84–98 of decision 1/CP.21
  - a. Modalities, procedures and guidelines for the enhanced transparency framework for action and support (*APA*)
- Matters relating to Article 14 of the Paris Agreement and paragraphs 99–101 of decision 1/CP.21
  - a. Matters relating to the global stocktake (inputs/modalities) (*APA*)
- Matters relating to Article 15 of the Paris Agreement and paragraphs 102 and 103 of decision 1/CP.21
  - a. Modalities and procedures for the effective operation of the committee to facilitate implementation and promote compliance (*APA*)
- Possible additional matters relating to the implementation of the Paris Agreement (*APA*)<sup>2</sup>

---

<sup>2</sup> Different views are expressed by Parties on whether possible additional matters should be added to the work programme under the Paris Agreement for the first session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement, including the issues discussed under agenda item 8 of the Ad Hoc Working Group on the Paris Agreement.

**Annex II\***

[English only]

Informal note by the Presidencies of COP 22 and COP 23

17 November 2017**Talanoa dialogue****Approach**

*The Presidencies of COP 22 and COP 23 conducted extensive consultations on the Talanoa dialogue throughout 2017, which continued during the twenty-third session of the COP. This informal note has been prepared by the Presidencies of COP 22 and COP 23 on this basis.*

**Mandate**

The COP by its decision 1/CP.21, paragraph 20, decided to “convene a facilitative dialogue among Parties in 2018 to take stock of the collective efforts of Parties in relation to progress towards the long-term goal referred to in Article 4, paragraph 1, of the Agreement and to inform the preparation of nationally determined contributions pursuant to Article 4, paragraph 8, of the Agreement”.

**Features of the Talanoa dialogue**

Based on input received by Parties, the main features of the dialogue are as follows:

- The dialogue should be constructive, facilitative and solutions oriented;
- The dialogue should not lead to discussions of a confrontational nature in which individual Parties or groups of Parties are singled out;
- The dialogue will be conducted in the spirit of the Pacific tradition of Talanoa:
  - Talanoa is a traditional approach used in Fiji and the Pacific to engage in an inclusive, participatory and transparent dialogue;
  - The purpose of Talanoa is to share stories, build empathy and trust;
  - During the process, participants advance their knowledge through common understanding;
  - It creates a platform of dialogue, which results in better decision-making for the collective good;
  - By focusing on the benefits of collective action, this process will inform decision-making and move the global climate agenda forward;
- The dialogue should be conducted in a manner that promotes cooperation;

---

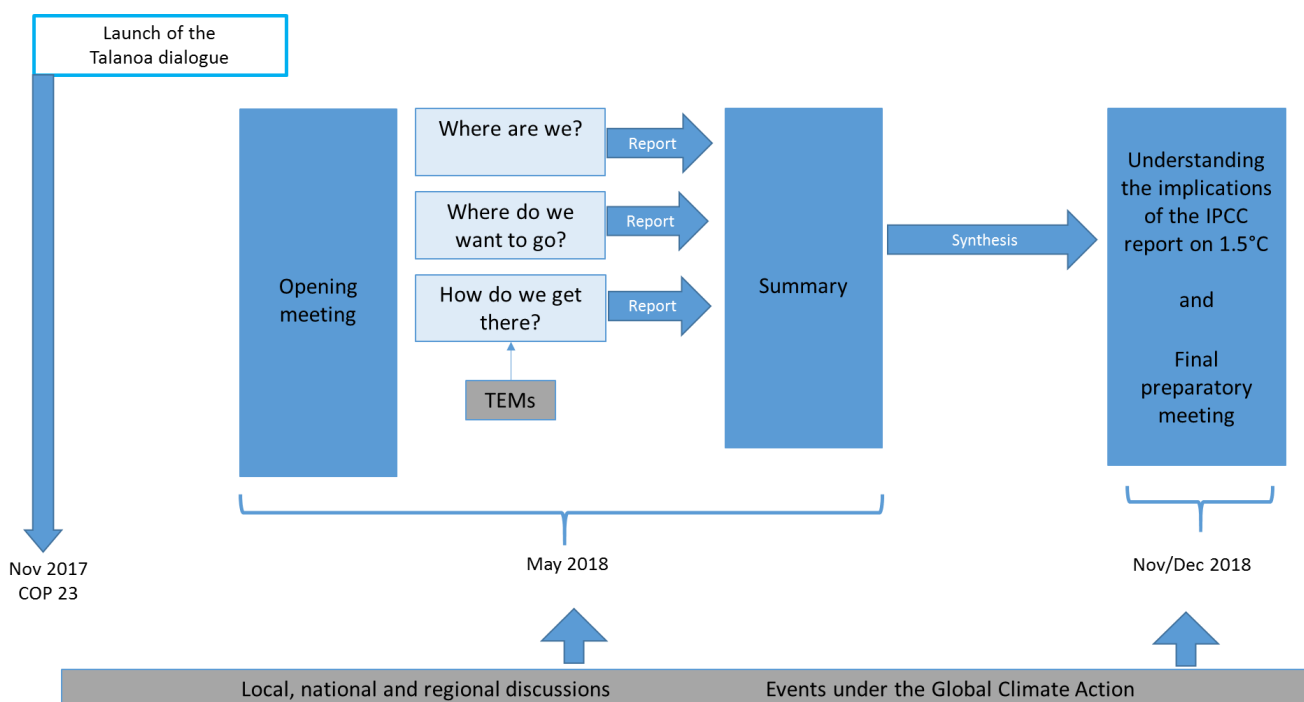
\* Reproduced as received from the Presidents of the twenty-second and twenty-third sessions of the Conference of the Parties.

- The dialogue will be structured around three general topics:
  - Where are we?
  - Where do we want to go?
  - How do we get there?
- The dialogue will be conducted in a manner that promotes enhanced ambition. The dialogue will consider, as one of its elements, the efforts of Parties on action and support, as appropriate, in the pre-2020 period;
- The dialogue will fulfil its mandate, in a comprehensive and non-restrictive manner;
- The dialogue will consist of a preparatory and a political phase;
- The Presidencies of COP 23 and COP 24 will jointly lead both phases of the dialogue and co-chair the political phase at COP 24;
- A dedicated space will be provided in the dialogue, both during the preparatory and the political phase to facilitate the understanding of the implications of the Special Report by the Intergovernmental Panel on Climate Change on Global Warming of 1.5°C;
- As regards inputs to the dialogue:
  - The Special Report by the IPCC on global warming of 1.5°C requested by the COP will inform the dialogue;
  - Parties, stakeholders and expert institutions are encouraged to prepare analytical and policy relevant inputs to inform the dialogue and submit these and other proposed inputs, including those from intergovernmental organisations and UNFCCC bodies, by 2 April 2018 for discussions in conjunction with the May session, and by 29 October 2018 for discussions in conjunction with COP 24;
  - The Presidencies of COP 23 and COP 24 will also provide inputs to inform the dialogue;
  - An online platform will facilitate access to all inputs to the dialogue, which will be overseen by the Presidencies of COP 23 and COP 24;
  - The secretariat will be requested to prepare relevant inputs and to develop and manage the online platform under the guidance of the Presidencies of COP 23 and COP 24;
- The preparatory phase will seek to build a strong evidence-based foundation for the political phase:
  - The preparatory phase will start after the dialogue is launched at COP 23, in January 2018, and will end at COP 24;
  - Parties and non-Party stakeholders are invited to cooperate in convening local, national, regional or global events in support of the dialogue and to prepare and make available relevant inputs;
  - The May discussions will be used to explore the three central topics informed by inputs by various actors and institutions, including from the Technical Examination Process and Global Climate Action, with the support of the high-level champions;
  - Summaries from all discussions will be prepared under the authority of the Presidencies of COP 23 and COP 24;



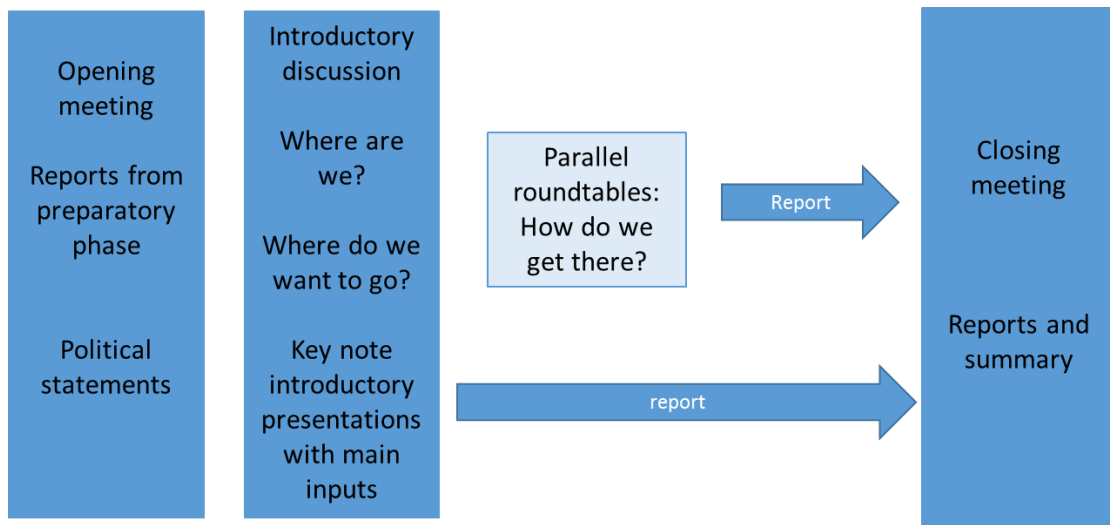
- The information and insights gained during the preparatory phase will be synthesised by the Presidencies of COP 23 and COP 24 to provide a foundation for the political phase;

Figure 1 - Preparatory phase



- The political phase will bring high-level representatives of Parties together to take stock of the collective efforts of Parties in relation to progress towards the long-term goal referred to in Article 4, paragraph 1, of the Agreement and to inform the preparation of nationally determined contributions pursuant to Article 4, paragraph 8, of the Agreement:
  - The political phase will take place at COP 24 with the participation of Ministers;
  - This phase will build on the preparatory phase and focus on the objectives of the dialogue;
  - Political discussions will include roundtables to ensure focussed and interactive discussions among Ministers;
  - At the closing meeting of the dialogue, the Presidencies of COP 23 and COP 24 will provide a summary of key messages from the roundtables;

Figure 2 - Political phase



- It will be important to send clear forward looking signals to ensure that the outcome of the dialogue is greater confidence, courage and enhanced ambition;
- The outcome of the dialogue is expected to capture the political momentum, and help Parties to inform the preparation of nationally determined contributions;
- The outputs of the dialogue will include reports and summaries of the discussions.